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VIA ELECTRONIC FILING

Adam Teitzman, Commission Clerk
Division of the Commission Clerk and Administrative Services
Florida Public Service Commission
2540 Shumard Oak Boulevard
Tallahassee, FL 32399-0850

Re: Docket No. 20210015-EI
Petition by FPL for Base Rate Increase and Rate Unification

Dear Mr. Teitzman:

Attached for filing on behalf of Florida Power & Light Company (“FPL”) in the above-referenced docket are the Direct Testimony and Exhibits of FPL witness Kathleen Slattery.

Please let me know if you should have any questions regarding this submission.

(Document 16 of 69)

Sincerely,

A handwritten signature in black ink that reads 'Wade Litchfield'.

R. Wade Litchfield
Vice President & General Counsel
Florida Power & Light Company

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BEFORE THE FLORIDA PUBLIC SERVICE COMMISSION
FLORIDA POWER & LIGHT COMPANY
DIRECT TESTIMONY OF KATHLEEN SLATTERY
DOCKET NO. 20210015-EI
MARCH 12, 2021

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1 **I. INTRODUCTION AND SUMMARY**

2

3 **Q. Please state your name and business address.**

4 A. My name is Kathleen Slattery. My business address is Florida Power & Light
5 Company, 700 Universe Boulevard, Juno Beach, Florida 33408-0420.

6 **Q. By whom are you employed and what is your position?**

7 A. I am employed by Florida Power & Light Company (“FPL” or “Company”) as
8 the Senior Director of Executive Services and Compensation.

9 **Q. Please describe your duties and responsibilities in that position.**

10 A. I am responsible for the overall design and administration of all compensation
11 programs and management of executive benefits and services. I share
12 responsibilities with a peer for the Company’s total rewards strategy and
13 programs.

14 **Q. Please describe your educational background and professional experience.**

15 A. I am a Florida native and attended Florida State University, where I earned a
16 Bachelor of Science and a Juris Doctor degree. I have been a member of the
17 Florida Bar since 1992. Before joining FPL, I worked in labor relations and
18 served as a trustee of two outside electrical worker unions’ pension and health
19 and welfare funds. I began working at FPL in 1996 as a benefit plan
20 administrator and have held various positions of increasing responsibility in
21 Human Resources (“HR”) since that time. My experience at FPL has included
22 qualified and non-qualified benefit plan design and administration, salary and
23 incentive compensation plan design and administration, and legal compliance

1 of such plans and programs. I have extensive knowledge of FPL's
2 compensation and benefits philosophy, its HR plans and practices, and its
3 payroll system. As part of my responsibilities, I regularly rely on surveys and
4 reports produced by third party organizations to stay abreast of trends in
5 compensation and benefits throughout the utility industry and other businesses
6 with which FPL competes for talent.

7 **Q. Are you sponsoring any exhibits in this case?**

8 A. Yes. I am sponsoring the following exhibits:

- 9 • KS-1 Consolidated MFRs Sponsored or Co-sponsored by Kathleen
10 Slattery
- 11 • KS-2 Supplemental FPL and Gulf Standalone Information in MFR
12 Format Sponsored or Co-Sponsored by Kathleen Slattery
- 13 • KS-3 Total Salaries & Wages
- 14 • KS-4 Position to Market (2020 Base Pay)
- 15 • KS-5 Merit Pay Program Awards
- 16 • KS-6 Total Benefit Program
- 17 • KS-7 Active Employee Medical Plan
- 18 • KS-8 Average Medical Plan Expense Per Employee
- 19 • KS-9 Pension & 401(k) Employee Savings Plan

20 **Q. Are you sponsoring or co-sponsoring any consolidated Minimum Filing**
21 **Requirements (“MFRs”) in this case?**

22 A. Yes. Exhibit KS-1 lists the consolidated MFRs that I am sponsoring and co-
23 sponsoring.

1 **Q. Are you sponsoring or co-sponsoring any schedules in “Supplement 1 –**
2 **FPL Standalone Information in MFR Format” and “Supplement 2 – Gulf**
3 **Standalone Information in MFR Format”?**

4 A. Yes. Exhibit KS-2 lists the supplemental FPL and Gulf standalone information
5 in MFR format that I am sponsoring and co-sponsoring.

6 **Q. How will you refer to FPL and Gulf when discussing them in testimony?**

7 A. In my testimony, references to “FPL” will mean FPL and Gulf consolidated,
8 except where I specifically state “FPL standalone,” which shall mean FPL
9 excluding Gulf.

10 **Q. What is the purpose of your testimony?**

11 A. The purpose of my testimony is to present an overview of the gross payroll and
12 benefit expenses shown in MFR C-35 and to demonstrate the reasonableness of
13 FPL’s forecasted payroll and benefit expenses.

14 **Q. Please summarize your testimony.**

15 A. FPL designs and manages its compensation and benefits programs as elements
16 of a total rewards package. In order to address changing workforce dynamics,
17 to control costs, and to attract, retain, and engage the required workforce, FPL
18 places more focus on flexible, performance-based variable compensation than
19 on less flexible, fixed-cost compensation and benefit programs. This focus has
20 allowed the Company to react to market conditions and drive the superior
21 performance documented by other FPL witnesses, while managing total
22 program costs.

23

1 FPL's total rewards costs included in the forecast for purposes of the 2022 Test
2 Year and 2023 Subsequent Year are reasonable and do not include any types of
3 expense that the Commission has not previously approved for recovery. FPL's
4 gross total compensation and benefits in 2022 and 2023 are projected to be
5 \$1,563 million and \$1,608 million, respectively. Comparison of FPL's
6 compensation and benefits programs against relevant industry benchmarks
7 demonstrates that both compensation and benefits, while very competitive, are
8 generally below the market value of benchmarked utility and general industry
9 companies. The Company has diligently managed costs both to engage
10 employees and provide value to customers.

11

12 The total rewards package, emphasizing pay for performance, has served the
13 Company and its customers well. FPL has successfully provided value to its
14 employees and its customers through efficient use of compensation and benefits
15 to drive a culture that rewards improved efficiency and performance. FPL's
16 performance-based compensation program has been and continues to be a key
17 factor in FPL's ability to achieve the exceptional performance and efficiencies
18 described in FPL witness Reed's testimony. As FPL moves forward, it must
19 continue to provide a competitive total rewards package to its employees in
20 order to attract and retain the necessary talent. The projected levels of total
21 compensation and benefits expense for 2022 and 2023 are reasonable and
22 necessary to serve FPL's customers and to attract and retain the caliber of

1 employees that create a high-performance organization and deliver superior
2 value for customers.

3

4 **II. THE OBJECTIVES OF FPL'S TOTAL COMPENSATION AND**
5 **BENEFITS**

6

7 **Q. What are the objectives of FPL's compensation and benefits programs?**

8 A. There are several key objectives of FPL's compensation and benefits approach.
9 The Company designs its compensation and benefits program to attract, retain,
10 engage and competitively reward its employees based on national and local
11 comparative markets. FPL's compensation program also reflects a pay-for-
12 performance philosophy, linking total compensation to attainment of corporate,
13 business unit, and individual goals such as excellent reliability and customer
14 service. In addition, FPL's compensation and benefits approach is designed to
15 control fixed costs by placing greater emphasis on variable cash compensation
16 rather than on the traditional programs that are not performance-based, such as
17 long-term retirement benefits. Finally, the Company strives to manage its
18 various compensation and benefits programs holistically in order to keep its
19 total program expenses at a reasonable level. FPL continuously monitors and
20 benchmarks the compensation and benefits components of the total rewards
21 package. This ensures that the total program is in line with the median of the
22 combined compensation and benefits programs of the appropriate comparator
23 groups.

1 **Q. What is FPL's total compensation philosophy?**

2 A. FPL's philosophy has been, and continues to be, to provide competitive,
3 market-based salaries with consideration of an individual's performance and
4 contribution to the Company's key goals. The performance-based pay
5 programs have enabled FPL to develop a culture of employee commitment and
6 ownership in the performance of the Company. Each salaried employee's
7 compensation has a portion of pay that is variable. The variable pay is linked
8 to individual, business unit and corporate objectives that benefit our customers,
9 including budget goals and operating efficiency milestones such as plant
10 availability, service reliability, and quality of customer service. The strategic
11 emphasis on the variable pay program, rather than fixed salary and benefits
12 costs, encourages performance at an individual employee level and adds
13 flexibility in recognizing that performance.

14 **Q. How has FPL designed and managed its compensation and benefits
15 programs to achieve these objectives?**

16 A. FPL's approach to the design and management of compensation and benefits is
17 to consider them as elements of one total rewards package. Since 1997, when
18 the Company converted its pension plan to a cash balance plan and eliminated
19 post-retirement medical coverage for all new hires, the total rewards package
20 has been less focused on fixed-cost benefit programs and more focused on
21 performance-based variable cash compensation. Then, over the past decade,
22 due to rising health care costs, FPL made controlling those costs a key strategic
23 initiative, and also designed health plans that require employees to consider

1 more carefully when and where they pay for health and healthcare services for
2 themselves and their family. This has allowed FPL to mitigate the rate of
3 increases in program costs for the Company and the employees. FPL’s strategic
4 decisions to control benefit program costs and to develop and emphasize a pay-
5 for-performance compensation program has been an important tool in the
6 Company’s ability to achieve efficiency, reliability, and customer service
7 improvements over the past nearly quarter-century, all of which contribute to
8 FPL’s ability to deliver superior value for its customers. Moreover, the
9 flexibility provided by these strategic changes has been an essential component
10 of the Company’s success in dealing with the workforce challenges confronting
11 the utility industry.

12

13 III. INDUSTRY CHALLENGES

14

15 **Q. Please describe the challenges faced by the utility industry and FPL in**
16 **attracting, retaining, and engaging a diverse workforce with the required**
17 **skills.**

18 A. FPL and other utility industry employers are striving to adapt to the changing
19 skills needs resulting from rapid technological advancement. The Global
20 Energy Talent Index (“GETI”) is an annual energy industry recruitment and
21 employment trends report published by Airswift and Energy Jobline, a job site
22 for the energy and engineering industries. Based on 17,000 survey responses,
23 the 2019 GETI report stated that nearly half of respondents in the industry are

1 worried about a looming talent crisis in the sector. Sixty-two percent believed
2 the crisis would hit within five years—by 2023—and 32 percent thought it
3 already had arrived. Engineering was the discipline cited most commonly as
4 an area of concern. In the 2020 U.S. Energy Employment Report, published
5 jointly by the National Association of State Energy Officials and the Energy
6 Futures Initiative, 93 percent of utility employers in electric power generation
7 reported that it was either somewhat difficult or very difficult to hire new
8 employees (an increase of 30 percentage points over the prior year). The utility
9 industry identifies technicians or mechanical support, engineers/scientists, and
10 electrician/construction workers as the top occupations for hiring difficulty.
11 Electric power generation employers noted that the hiring difficulty is driven
12 by a lack of experience, training and technical skills. There are several key
13 factors creating the shortage of skilled workers:

14
15 (1) Aging Workforce and Need for More Skilled Replacement Workers: The
16 aging of the electric utility industry workforce has been a concern of
17 government and industry leaders for some time. The Center for Energy
18 Workforce Development (“CEWD”), a non-profit consortium, was formed in
19 2006 to help utilities work together to develop solutions to the upcoming
20 workforce shortage in the industry. The CEWD Gaps in the Energy Workforce
21 2019 Pipeline Survey states that 33 percent of the utility workforce are Baby
22 Boomers, born between 1946 and 1964, nearing retirement. Additionally, it
23 notes that while the age of the workforce has stabilized due to an increase in

1 younger workers, the younger workers attrit at a higher rate than their older
2 predecessors, leaving for jobs both within and outside the industry after fewer
3 years of service than older peers. The increased rates of retirement and attrition
4 have resulted in a shortage of available workers with the requisite qualifications
5 and skills to replace them. A separate study, the 2019 CEWD Southeast Energy
6 Workforce Demand report, also emphasized the growing impact of retirement
7 and attrition. CEWD was initially focused solely on the aging workforce issue
8 and efforts to recruit youth, women, minorities and veterans to the industry, but
9 now dedicates equal attention to helping utilities upskill the workforce and
10 prepare employees for dynamic energy careers as the industry faces rapid
11 changes in technology.

12
13 (2) Demands of Emerging Technologies: The growing demand for renewable
14 generation and energy storage solutions, the smart grid operating model, and
15 digitalization are creating additional demand for skilled and tech-savvy workers
16 and will further impact the skills shortage. Emerging technology is placing a
17 greater focus on engineering, information technology, distribution resources,
18 and customer interaction. HR professionals talk about “hot skills” and “hot
19 jobs” to describe when new technologies and business models create a demand
20 for skilled talent that outstrips the labor supply. Scarcity often happens when a
21 new demand for particular skill sets emerges in the market, such as
22 cybersecurity, data scientists and engineers with cloud computing skills. For
23 example, a research report released by Emsi, a national labor analytics firm,

1 states the U.S. has less than 50 percent of the trained workers needed to meet
2 the demand for cybersecurity professionals, making recruiting for these roles
3 very challenging.

4 **Q. To what extent have these industry challenges impacted FPL's efforts to**
5 **attract and retain the necessary workforce?**

6 A. FPL is facing similar workforce challenges as other electric utilities. Currently,
7 31 percent of FPL's workforce is eligible to retire, and an additional 11 percent
8 of the current FPL workforce is projected to be retirement-eligible in five years.
9 In addition, in the generation and power delivery business units, the numbers
10 are slightly higher, with 33 percent eligible to retire now and an additional 10
11 percent eligible to retire in five years. FPL has programs to upskill its existing
12 workforce to learn emerging technologies and new leadership and project
13 management skills, but it still must go to the competitive labor market for
14 external hires due to retirements and other turnover. FPL's total annual
15 turnover rate is usually about seven percent. FPL typically hires about 680 new
16 employees each year, and it is becoming more difficult to find candidates with
17 the advanced technical skills we need to support our culture of innovation and
18 continuous improvement.

19
20 Clearly, there are a number of factors driving the skills shortage in the utility
21 industry and challenging FPL's and other companies' ability to attract and
22 retain the required workforce. Although the industry and educational
23 institutions have recognized the challenges and started to address future skills

1 demands, in the short term, the factors discussed above are creating competition
2 for skilled resources and applying pressure on compensation levels. Moreover,
3 most of the key technical and engineering positions cannot be filled from the
4 local labor pool, so FPL must remain competitive in national as well as local
5 markets.

6 **Q. Has FPL taken any steps to build its talent pipeline to ensure it can**
7 **successfully obtain the necessary future workforce?**

8 A. Yes. FPL has created a robust summer internship program providing
9 participants with rewarding learning experiences. Successful participants are
10 provided post-graduation full-time job offers at the end of the internships.
11 Through its college recruiting programs, FPL also hires pools of graduating
12 engineers twice per year to continue to grow the organization's engineering
13 talent.

14 **Q. Has FPL focused on diversity of its hires, and building a diverse talent**
15 **pipeline?**

16 A. Yes. FPL is strongly committed to diversity and inclusion, as recognized by
17 Forbes in its inclusion of our company on its list of America's Best Employers
18 for Diversity; FPL's parent company is one of only 500 employers to receive
19 this honor across the U.S. and has been included on Forbes' list each year since
20 its creation in 2018. We recruit students from more than 60 colleges including
21 Historically Black Colleges and Universities ("HBCU"). FPL focuses on
22 diversity recruiting through a variety of partnerships including HBCUConnect,
23 National Society of Black Engineers, Black Data Processors, Women in

1 Technology and many more. In summary, through our college relationships,
2 organization partnerships and active sourcing and recruiting, the FPL recruiting
3 team is able to create a broad and diverse pipeline of talent for current and future
4 open positions.

5 **Q. To what extent has the COVID-19 pandemic impacted FPL's efforts to**
6 **attract and retain the necessary workforce?**

7 A. FPL has continued to recruit talent throughout the pandemic; however, it has
8 been challenging to secure qualified talent for a number of reasons.
9 Interviewing, on-boarding and training using web conferencing, rather than in
10 person, have been challenging for all parties.

11
12 When we do fill vacant positions, our candidate pools are not helped by
13 pandemic-related unemployment because the impact of the pandemic is largely
14 industry-specific, with significant layoffs occurring in industries where skills
15 are not easily transferrable to utilities. According to the U.S. Bureau of Labor
16 Statistics, the largest 12-month increases in number of unemployed persons
17 have been in leisure and hospitality services and wholesale and retail trades,
18 where skills are not transferrable to most utility jobs.

19 **Q. How has its total rewards strategy helped FPL to respond to current and**
20 **future workforce challenges?**

21 A. As a result of its total rewards strategy, which emphasizes competitive
22 performance-based compensation over fixed-cost benefits, FPL is better
23 positioned than most other utilities to compete for qualified candidates in the

1 market. Job applicants concentrate more attention on compensation than on
2 benefits when considering an opportunity. Benefits cost management has
3 allowed the Company to better focus on the elements of the total rewards
4 package that have more value for attraction, retention, and engagement of the
5 required workforce, specifically variable performance-based pay. FPL is not
6 nearly as burdened as other utilities with the considerable cost of pension and
7 post-retirement medical obligations. FPL also has better managed the rising
8 costs of health care relative to its peers.

9

10 **IV. REASONABLENESS OF FPL'S TOTAL COMPENSATION**

11

12 **Q. What are FPL's gross total compensation costs for the projected 2022 Test**
13 **Year and the 2023 Subsequent Year?**

14 A. FPL's gross total compensation cost, represented as Gross Payroll on MFR C-
15 35, is projected to be \$1,394 million for the 2022 Test Year and \$1,440 million
16 for the 2023 Subsequent Year.

17 **Q. Is FPL seeking recovery for all compensation expense in 2022 and 2023?**

18 A. No. FPL has excluded from its expense request the portions of executive and
19 non-executive incentive compensation that were excluded by the 2010 Rate
20 Order, Order No. PSC-10-0153-FOF-EI. While our filing reflects our decision
21 not to revisit this issue at this time, we continue to believe these expenses are
22 necessary and reasonable, a critical component of FPL's cost of service, a
23 significant driver behind FPL's outstanding performance, and properly

1 recoverable in rates. They are effective tools in attracting, retaining and
2 engaging our workforce, and play a significant role in delivering value to
3 customers.

4 **Q. How will FPL's total compensation cost change from 2019 to 2022, and is**
5 **the cost reasonable?**

6 A. For the period from 2019 to 2022, FPL's total compensation or gross payroll
7 expense is forecasted to increase on average about three percent per year, from
8 \$1,266 million to \$1,394 million. About three percent per year is also the
9 market median salary increase for 2019 through 2021 from WorldatWork, a
10 professional association that sets the standard in the field of total rewards and
11 produces the leading annual global compensation planning and salary increase
12 survey. Gross payroll as represented on MFR C-35 includes all wages and
13 salaries, overtime pay, premium pay and miscellaneous other earnings. It also
14 includes those costs that ultimately are allocated to other subsidiaries as well as
15 the aforementioned incentive compensation costs that FPL is not seeking to
16 recover. As described earlier in my testimony, it is critical that FPL's
17 compensation remain competitive to ensure we can attract talent at all levels of
18 the organization, particularly those with the advanced technical skills we need
19 from a market that is experiencing scarcity of workers with these skills.

20
21 From 2019 to 2022, gross payroll per employee is projected to increase by about
22 three percent per year, which is in line with the WorldatWork salary increase
23 factor of three percent per year.

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The projected growth in compensation cost from the 2022 Test Year to the 2023 Subsequent Year is also reasonable. Gross payroll from 2022 to 2023 is projected to increase by \$45.5 million, about three percent, which is in line with the WorldatWork inflation factor.

Q. How does FPL’s gross payroll cost compare with that of other utilities?

A. FPL’s total compensation cost compares very favorably to that of other utilities as demonstrated by review of Federal Energy Regulatory Commission Form No. 1 report data. FPL has reviewed its total compensation cost and compared it to that of other comparable utilities. The companies in the comparison included other regional utilities as well as other vertically integrated utilities of similar size. As shown on Exhibit KS-3, FPL continues to be one of the more efficient utilities from a total compensation standpoint. This efficiency is particularly evident when one looks at total compensation – whether on a per-customer or megawatt hour basis.

Q. What resources does FPL use to evaluate its compensation program?

A. FPL uses a variety of compensation survey resources to evaluate its program. These resources include regional data but are primarily national compensation surveys, because the Company’s recruiting department searches nationally for personnel to fill managerial, professional, and technical positions. Most of the key technical and engineering positions cannot be filled from the local labor pool, so FPL must remain competitive in national as well as local markets. FPL utilizes nationally recognized third-party compensation survey sources to

1 aggregate and assess comparative data from other national and regional
2 employers, both in general industry and the utility industry. It is important to
3 utilize both general and utility comparative market information, since FPL's
4 workforce encompasses multi-industry talents. FPL utilizes several
5 information sources for compensation survey data, including:

- 6 • Willis Towers Watson, an international human resources consulting
7 firm;
- 8 • Mercer, LLC, an international human resources consulting firm;
- 9 • Aon, an international human resources consulting firm; and
- 10 • WorldatWork, a global human resources association of more than
11 70,000 compensation, benefits and human resources professionals.

12 **Q. How does FPL's base compensation program compare to the market?**

13 A. FPL's base pay levels are comparable to the rates paid by its competitors
14 (generally companies of similar size, scale, and complexity) for employees
15 performing similar jobs and with similar skill sets. FPL performs a detailed
16 annual benchmarking analysis of its base pay rates to determine "position to
17 market." The most recent market analysis completed in 2020 included market
18 survey data from approximately 37 sources, including Willis Towers Watson,
19 Aon, and Mercer. Exhibit KS-4 demonstrates that, as of the date of this latest
20 study, FPL has maintained its median base pay, in the aggregate, below the
21 median or 50th percentile, specifically 3.8 percent below median for salaried
22 employees and 2.7 percent below median for hourly employees.

- 1 **Q. Please describe FPL’s annual performance-based merit program.**
- 2 A. There are two components to FPL’s annual performance-based merit program.
- 3 The first component is a merit award determined by an individual’s
- 4 performance level and salary position relative to market. The second
- 5 component is a variable pay program that provides a payment based on each
- 6 individual’s contribution as well as Company and business unit results in
- 7 comparison to pre-established objectives. FPL’s variable compensation is
- 8 awarded based on an individual’s contribution to corporate, business unit, and
- 9 individual performance indicators. These performance indicators include
- 10 controlling customer-related costs and operating efficiency milestones such as
- 11 plant availability, service reliability, and quality of customer service.
- 12 **Q. How do FPL’s annual pay increase program and variable pay awards**
- 13 **compare to market?**
- 14 A. FPL regularly benchmarks its annual pay increase program and variable pay
- 15 awards against relevant market data. As shown in Exhibit KS-5, FPL’s annual
- 16 pay program, including merit base increases and variable incentive pay awards,
- 17 has been at or below market for the period from 2018 through 2020, while
- 18 remaining competitive.
- 19 **Q. In the event the Commission does not approve FPL’s request to unify FPL**
- 20 **and Gulf base rates, have you calculated projected total compensation or**

1 **gross payroll expenses for FPL and Gulf as separate ratemaking entities**
2 **using the same considerations that you described earlier?**

3 A. Yes. As shown on FPL Supplemental Schedule C-35, projected gross payroll
4 for standalone FPL are \$1,306 million for the 2022 Test Year and \$1,351
5 million for the 2023 Subsequent Year. As Shown on Gulf Supplemental
6 Schedule C-35, projected gross payroll for standalone Gulf are \$94 million for
7 the 2022 Test Year and \$96 million for the 2023 Subsequent Year.

8

9

V. BENEFITS

10

11 **Q. Please describe FPL’s benefits package.**

12 A. Again, FPL’s benefits program is designed and managed as part of the total
13 rewards package. The benefits package includes a full complement of benefits,
14 comprised of three primary components: health and welfare benefits, retirement
15 plans, and various benefits required by law.

16 **Q. What are FPL’s projected benefits costs for the 2022 Test Year and 2023**
17 **Subsequent Year?**

18 A. Total benefits costs are projected to be \$169 million in 2022 and \$169 million
19 in 2023, the major components of which are as follows:

1		<u>2022</u>	<u>2023</u>
2	• Health and welfare benefits	\$109,181,000	\$110,751,000
3	• Retirement benefits		
4	○ Pension plan	(\$88,366,000)	(\$97,679,000)
5	○ Post-employment benefits	\$9,006,000	\$12,367,000
6	○ Employee savings plan	<u>\$42,759,000</u>	<u>\$44,046,000</u>
7			
8	• Total Retirement Benefits	(\$36,601,000)	(\$41,266,000)
9	• Benefits required by law	<u>\$96,156,000</u>	<u>\$99,248,000</u>
10	Total Benefits Cost	\$168,736,000	\$168,733,000

11 Benefits required by law include Social Security and Medicare tax, federal and
12 state unemployment taxes, and workers' compensation.

13 **Q. In the event the Commission does not approve FPL's request to unify FPL**
14 **and Gulf base rates, have you calculated projected total benefits expenses**
15 **for FPL and Gulf on a standalone basis using the same considerations that**
16 **you described earlier?**

17 A. Yes. As shown on FPL Supplemental Schedule C-35, projected total benefits
18 expense for standalone FPL are \$158 million for the 2022 Test Year and \$157
19 million for the 2023 Subsequent Year. As shown on Gulf Supplemental
20 Schedule C-35, projected total benefits expense for standalone Gulf are \$12
21 million for the 2022 Test Year and \$12 million for the 2023 Subsequent Year.

1 **Q. How does FPL evaluate the design and cost of its benefit plans, and how do**
2 **the plans compare to those of other companies?**

3 A. FPL uses the Aon Benefit Index, an actuarial tool that compares the value of
4 benefit plans. Aon is an internationally recognized benefits consulting firm that
5 provides analysis and consultation on the competitiveness of participating
6 companies' benefit programs and produces the Aon Benefit Index. The study
7 methodology first analyzes the value of each benefit plan for each individual in
8 the plan and then converts the individual values to a composite value for the
9 entire employee population by applying a standard set of actuarial and
10 employee participation assumptions. The index base point of 100.0 is set as the
11 average of the values of the base companies selected for the comparison. Index
12 values below 100.0 indicate that a company is being more successful than
13 average in managing plan design as a means of controlling benefits cost. FPL
14 has used the Aon study to compare its benefits programs to those of companies
15 in the general industry and utility industry sectors, and to those of Fortune 500
16 companies participating in the study.

17
18 Exhibit KS-6 displays the relative value of FPL's total benefits program for
19 2020 compared to a base utility comparator group composed of 13 electric
20 utilities that are most similar to FPL in terms of revenue and workforce
21 composition or that are Florida-based. The graph also displays relative value
22 comparisons to a broader utility group (composed of the 13 utilities that
23 participated in the survey), to a general industry grouping, and to Fortune 500

1 companies that participated in the study. The graph shows that FPL's Benefit
2 Index for the total benefit program is below average compared to the base utility
3 comparator group and each of the other industry groupings. FPL's total benefits
4 program rated 86.7 as compared to a 100 when averaging the 13 utilities in the
5 base utility comparator group and to a 98.4 average for the broader utility group
6 and 91.4 average for Fortune 500 companies. These results are consistent with
7 the Company's objective to emphasize performance-based variable cash
8 compensation over traditional long-term benefits, which helps keep costs low
9 and drives superior performance for the benefit of customers.

10 **Q. What is FPL's projected medical cost for the 2022 Test Year?**

11 A. FPL's projected medical cost is \$91 million for active employees in the 2022
12 Test Year. As shown on MFR C-35, this represents an increase of \$2 million
13 or just 2.1 percent between 2019 and 2022. This is below the 4.3 percent
14 projected increase in CPI and significantly below the utility industry health care
15 trend of a 12.5 percent increase between 2019 and 2022.

16 **Q. What is FPL's projected medical cost for the 2023 Subsequent Year?**

17 A. FPL's projected medical cost is \$93 million for active employees in the 2023
18 Subsequent Year as shown on MFR C-35, which represents an increase of \$1
19 million or 1.6 percent from 2022. This compares to an increase of 5.5 percent
20 in the utility industry health care trend, as forecast by Aon, over the same time
21 frame.

22 **Q. In the event the Commission does not approve FPL's request to unify FPL**
23 **and Gulf base rates, have you calculated projected medical cost for FPL**

1 **and Gulf as separate ratemaking entities using the same considerations**
2 **that you described earlier?**

3 A. Yes. As shown on FPL Supplemental Schedule C-35, projected medical cost
4 for standalone FPL is \$84 million for the 2022 Test Year and \$85 million for
5 the 2023 Subsequent Year. As shown on Gulf Supplemental Schedule C-35,
6 projected medical cost for standalone Gulf is \$7 million for the 2022 Test Year
7 and \$7 million for the 2023 Subsequent Year.

8 **Q. How does FPL determine the plan design of medical benefits for each year?**

9 A. FPL’s benefits department reviews trends in health care claims as well as plan
10 designs and programs available across various industries, to determine the
11 optimal plan design and pricing structure that will provide competitive, cost-
12 effective benefits for all employees.

13 **Q. How does FPL’s medical plan compare to industry standards?**

14 A. The relative value of FPL’s medical plan for active employees is below average
15 when compared to other utility and general industry companies participating in
16 the 2020 Aon Benefits Index. As illustrated by Exhibit KS-7, FPL’s plan had
17 a relative value of 89.6 as compared to the average of 100 for the 13 utilities in
18 the base utility comparator group and the broader utility group. FPL’s relative
19 value for active medical is also below both the general industry and Fortune
20 500 company averages.

1 **Q. How do FPL's projected medical costs per employee compare to those of**
2 **other utilities and the national average?**

3 A. FPL tracks medical plan expense per employee on an ongoing basis as a means
4 of comparing its costs to those of other companies. Exhibit KS-8 illustrates
5 FPL's medical plan expense per employee for 2016 to 2020 and the projected
6 cost for 2021 as compared to the utility industry benchmark. FPL's average
7 expense per employee has remained below the utility industry average from
8 2016 to 2020 and is projected to remain below the industry average in 2021, as
9 illustrated in Exhibit KS-8. The increases in FPL's health care plan expense
10 per employee for 2016 through 2020 have been below the utility industry trend
11 reported by Aon. Furthermore, Aon's forecasted utility industry benchmark for
12 2021 is approximately 27 percent above FPL's projected medical plan expense
13 per employee in 2021.

14 **Q. What specific initiatives has FPL pursued to successfully control health**
15 **care costs?**

16 A. FPL has made health care cost control a key strategic initiative, applying a
17 continuous improvement process to develop an integrated health strategy that
18 will optimize health and wellness for employees and control costs for both the
19 Company and employees. FPL's ability to keep per employee health care costs
20 below the utility industry benchmarks and to project that costs will remain
21 below the utility industry benchmarks in 2021 and beyond have been the direct
22 result of aggressive management of the drivers of health care costs. The

1 Company's successful cost control strategy has relied upon a variety of
2 initiatives, including:

- 3 • Plan design featuring choice, price incentives and on-line
4 comparison tools to encourage cost-effective plan selections;
- 5 • Implementation of mobile on-demand telehealth option to drive
6 down provider costs;
- 7 • Comprehensive health promotion together with implementation of
8 wellness incentives to encourage preventative care and utilization
9 and care management programs;
- 10 • Providing access to centers of excellence and second opinion
11 services for higher quality and lower cost care;
- 12 • Dependent eligibility audits and per dependent pricing to align cost
13 of coverage with benefit received and spousal/adult surcharges to
14 prevent unnecessary coverage;
- 15 • Aggressive vendor management and contracting, including
16 disaggregation of medical administration and associated networks;
- 17 • Aggressive specialty pharmacy management and an online tool
18 identifying pharmacy savings to encourage use of more cost-
19 effective drugs; and
- 20 • Implementation of retiree prescription drug coverage through
21 Medicare program.

1 **Q. Are there other initiatives FPL has taken that have contributed to the**
2 **successful management of health care costs?**

3 A. Yes. A key long-term cost control initiative has been the creation of a healthy
4 work environment and the aggressive promotion of the employee's personal
5 responsibility for his or her own health, as evidenced by the Company's
6 comprehensive health and well-being programs. FPL's comprehensive health
7 and well-being programs, developed over the past 30 years, have led to
8 reductions in health risk factors for the employees who have participated in
9 them, which will benefit our employees through better health and our customers
10 through lower plan cost in the 2022 Test Year and 2023 Subsequent Year and
11 beyond.

12 **Q. Has FPL received recognition for successful management of its health care**
13 **programs and costs?**

14 A. Yes. The effectiveness of the programs has been acknowledged through
15 frequent national recognition, including "Best Employers for Healthy
16 Lifestyles" Awards from the National Business Group on Health for thirteen of
17 the last sixteen years.

18 **Q. What are FPL's expectations for the rate of increase in medical costs?**

19 A. Aon is forecasting utility industry health care cost increases of approximately
20 5.5 percent from 2021 to 2022, driven by a number of factors: the aging
21 population, the growing burden of chronic diseases, various federal and state
22 mandates, an increase in utilization and costs of prescription drugs including
23 specialty drugs, hospital/provider consolidations, and enhancements in medical

1 technology that will increase utilization. As previously stated, FPL’s medical
2 cost is estimated to increase just 2.1 percent between 2019 and 2022. Thus,
3 while FPL has been successful in mitigating total medical costs and in
4 managing per-employee medical costs below the utility industry average, rising
5 health care costs continue to be a concern going forward. However, as noted
6 previously, for purposes of the rate request in this case, FPL projects medical
7 costs of \$91 million, representing a significant achievement in cost mitigation
8 and remarkable achievement within the industry.

9 **Q. How has FPL’s successful management of its health care program and**
10 **costs been a benefit to customers?**

11 A. As I mentioned previously, the Company has maintained both total program
12 costs and per employee medical costs well below Aon’s reported health care
13 cost trends. This success in controlling medical costs reduces the Company’s
14 revenue requirements, which is a direct benefit to customers.

15 **Q. Does FPL offer retirement plans to employees, and is that consistent with**
16 **industry practices?**

17 A. Yes. FPL offers its employees retirement plans consisting of a pension plan
18 and a 401(k) employee savings plan, as do approximately 39 percent of the
19 utility industry comparator group included in the 2020 Aon Benefit Index. The
20 Company also provides post-employment medical, life, and disability benefits;
21 however, as discussed previously, the post-employment medical and life
22 benefits were discontinued for employees hired on or after April 1, 1997.

1 **Q. Has FPL done anything recently to control the costs within its retirement**
2 **plans?**

3 A. Yes. Within the post-employment medical benefits a change was introduced to
4 provide prescription drugs through Medicare which enabled FPL to take
5 advantage of prescription drug subsidies. This change reduced post-
6 employment liabilities by \$66.2 million which accounting standards require be
7 amortized over about five years (2017 – 2022) as a reduction in operations and
8 maintenance expense. The lower liability going forward also yields further
9 annual savings of \$2.4 million in operations and maintenance expense.

10 **Q. What is FPL’s projected retirement expense in the 2022 Test Year?**

11 A. The projected expense for the 2022 Test Year is a credit of \$37 million. This
12 is the net result of the pension plan credit of \$88 million that is partially offset
13 by the 401(k) employee savings plan expense of \$43 million and the post-
14 employment medical, life, and disability benefits expense of \$9 million.

15 **Q. What is FPL’s projected retirement expense in the 2023 Subsequent Year?**

16 A. For the 2023 Subsequent Year, FPL’s projected retirement expense is a credit
17 of \$41 million, the components being a pension plan credit of \$98 million
18 partially offset by expenses of \$44 million for the employee savings plan and
19 \$12 million for post-employment medical, life, and disability benefits.

20 **Q. Why are the retirement expense and the employee pension benefit reflected**
21 **as a credit?**

22 A. The assets of the pension plan have been beneficially invested such that the fair
23 value of the assets exceeds the actuarially determined projected obligation. The

1 size of the pension plan credit is sufficient to offset the employee savings plan
2 and post-employment benefit expenses -- thus the net credit for retirement
3 expense.

4
5 FPL's pension benefit is calculated based on Financial Accounting Standards
6 Board ("FASB") Codification, ASC 715, which covers retirement benefits.
7 Whereas many utilities must recover from customers a pension cost associated
8 with providing a retirement plan to its employees, FPL has, through prudent
9 plan design decisions and asset investment over time, been able to grow its
10 pension assets at a faster rate than the costs of its plan obligations. Even after
11 the major market correction, the pension trust still exceeds its obligations and,
12 therefore, creates a negative expense (a credit) to the benefit of customers.

13 **Q. How do FPL's retirement plans compare to the industry?**

14 A. As shown in the Aon Benefit Index's comparison chart (Exhibit KS-9), FPL's
15 retirement plans are valued at 79.5, well below the averages of the 13
16 comparator companies and the utility industry (100 for the comparator and 94.4
17 for the overall utility industry).

18 **Q. Does this evaluation demonstrate the reasonableness of FPL's qualified
19 retirement plans?**

20 A. Yes. FPL provides both a pension and 401(k) employee savings plan to its
21 employees in order to attract and retain high quality employees. However,
22 through careful management of the plans, FPL has been able to keep their

1 relative value considerably below the average of the utility industry as
2 demonstrated by the Aon Benefits Index (Exhibit KS-9).

3 **Q. Please summarize your testimony concerning FPL's total compensation**
4 **and benefits costs for 2022 and 2023.**

5 A. With its emphasis on pay for performance, FPL's total rewards package has
6 served the Company and its customers well. The Company has made good
7 progress in controlling costs, and the total compensation and benefits costs are
8 very competitive when measured against relevant benchmarks (as demonstrated
9 on Exhibits KS-3 through KS-9). The 2022 and 2023 projected levels of
10 compensation and benefits expense are reasonable and necessary to attract and
11 retain the caliber of employees that create a high-performance organization.

12 **Q. Does this conclude your direct testimony?**

13 A. Yes.

Florida Power & Light Company

CONSOLIDATED MFRs SPONSORED OR CO-SPONSORED BY KATHLEEN SLATTERY

MFR	Period	Title
SOLE SPONSOR:		
F-03	Test Subsequent	BUSINESS CONTRACTS WITH OFFICERS OR DIRECTORS
CO-SPONSOR:		
C-08	Test	DETAIL OF CHANGES IN EXPENSES
C-15	Historic Test Subsequent	INDUSTRY ASSOCIATION DUES
C-17	Test Subsequent	PENSION COST
C-35	Test Subsequent	PAYROLL AND FRINGE BENEFIT INCREASES COMPARED TO CPI

Florida Power & Light Company

**SUPPLEMENT 1 - FPL STANDALONE INFORMATION IN MFR FORMAT SPONSORED OR
 CO-SPONSORED BY KATHLEEN SLATTERY**

Schedule	Period	Title
SOLE SPONSOR:		
F-03	Test Subsequent	BUSINESS CONTRACTS WITH OFFICERS OR DIRECTORS
CO-SPONSOR:		
C-08	Test	DETAIL OF CHANGES IN EXPENSES
C-15	Test Subsequent	INDUSTRY ASSOCIATION DUES
C-17	Test Subsequent	PENSION COST
C-35	Test Subsequent	PAYROLL AND FRINGE BENEFIT INCREASES COMPARED TO CPI

Florida Power & Light Company

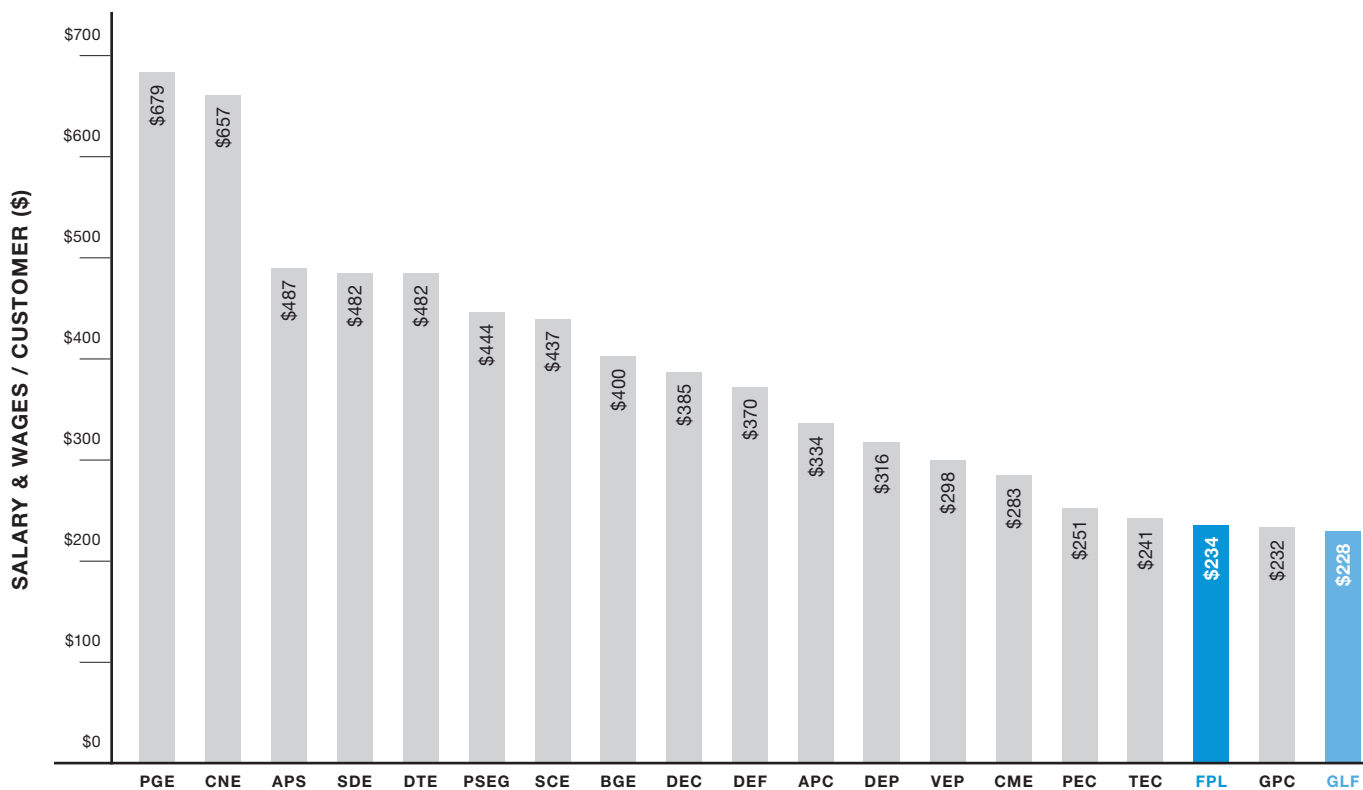
**SUPPLEMENT 2 - GULF STANDALONE INFORMATION IN MFR FORMAT SPONSORED OR
 CO-SPONSORED BY KATHLEEN SLATTERY**

Schedule	Period	Title
SOLE SPONSOR:		
F-03	Test Subsequent	BUSINESS CONTRACTS WITH OFFICERS OR DIRECTORS
CO-SPONSOR:		
C-08	Test	DETAIL OF CHANGES IN EXPENSES
C-17	Test Subsequent	PENSION COST
C-35	Test Subsequent	PAYROLL AND FRINGE BENEFIT INCREASES COMPARED TO CPI



Total Salaries & Wages per Customer

Per MWh 2019



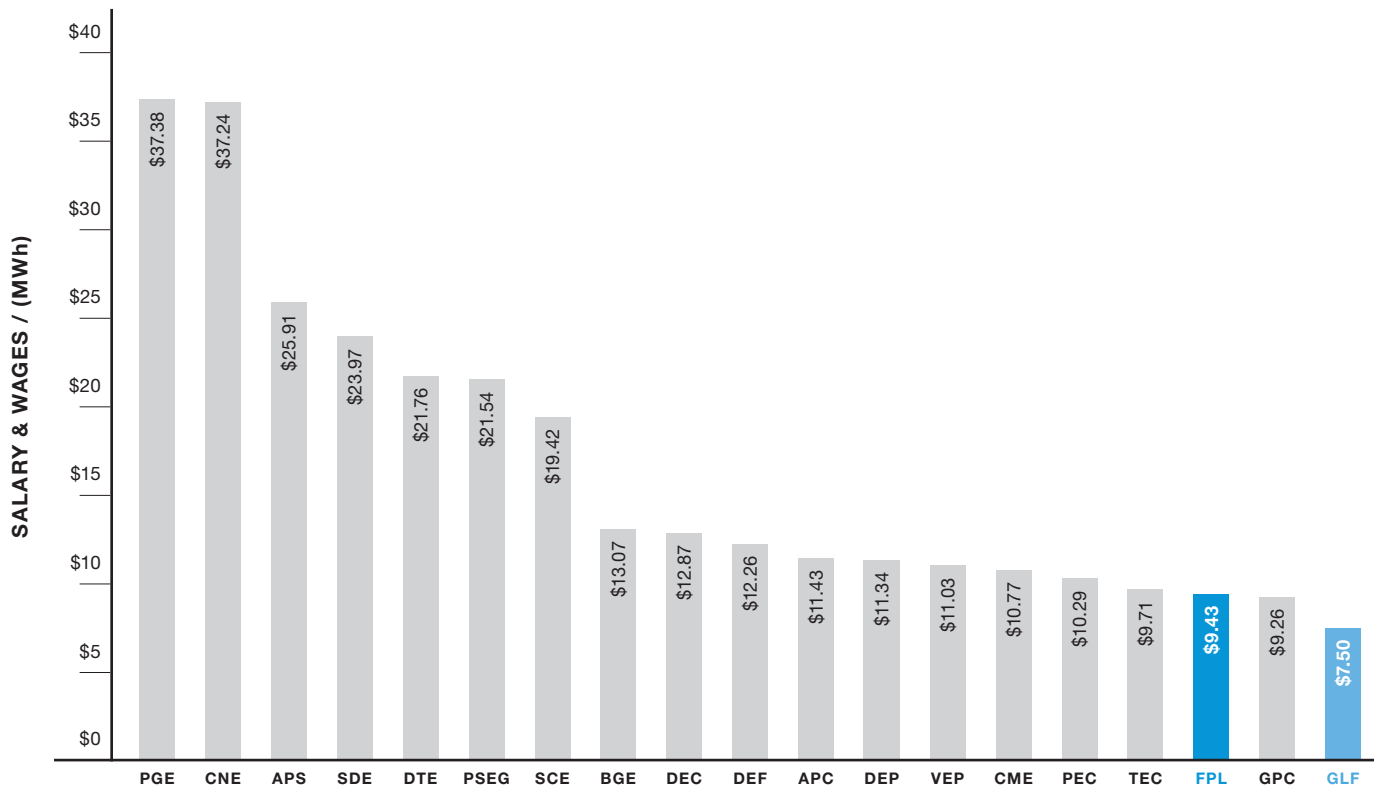
APC	Alabama Power
APS	Arizona Public Service
BGE	Baltimore Gas & Electric
CME	Commonwealth Edison
CNE	Consolidated Edison
DEC	Duke Energy Carolinas
DEF	Duke Energy Florida
DEP	Duke Energy Progress
DTE	DTE Electric
FPL	Florida Power & Light

GLF	Gulf Power
GPC	Georgia Power
PEC	PECO Energy
PGE	Pacific Gas & Electric
PSEG	Public Service Electric & Gas
SCE	Southern California Edison
SDE	San Diego Gas & Electric
TEC	Tampa Electric
VEP	Virginia Electric & Power



Total Salaries & Wages per MWh

Per MWh 2019



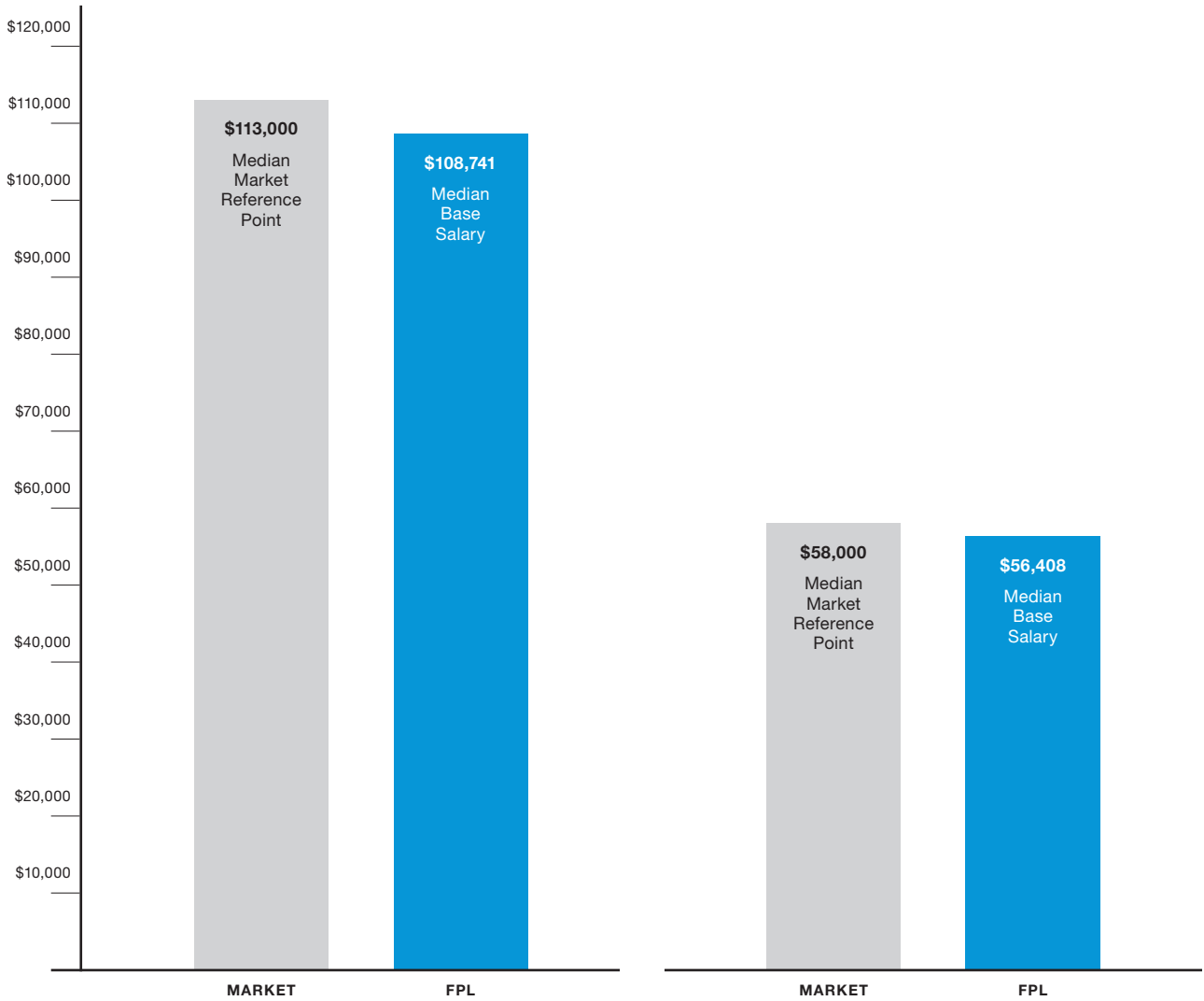
APC	Alabama Power
APS	Arizona Public Service
BGE	Baltimore Gas & Electric
CME	Commonwealth Edison
CNE	Consolidated Edison
DEC	Duke Energy Carolinas
DEF	Duke Energy Florida
DEP	Duke Energy Progress
DTE	DTE Electric
FPL	Florida Power & Light

GLF	Gulf Power
GPC	Georgia Power
PEC	PECO Energy
PGE	Pacific Gas & Electric
PSEG	Public Service Electric & Gas
SCE	Southern California Edison
SDE	San Diego Gas & Electric
TEC	Tampa Electric
VEP	Virginia Electric & Power



Position to Market (2020 Base Pay)

All Non-Bargaining Employees



SALARIED	
Median Market Reference Point	\$113,000
Median Base Salary	\$108,741
Position to Market	-3.8%

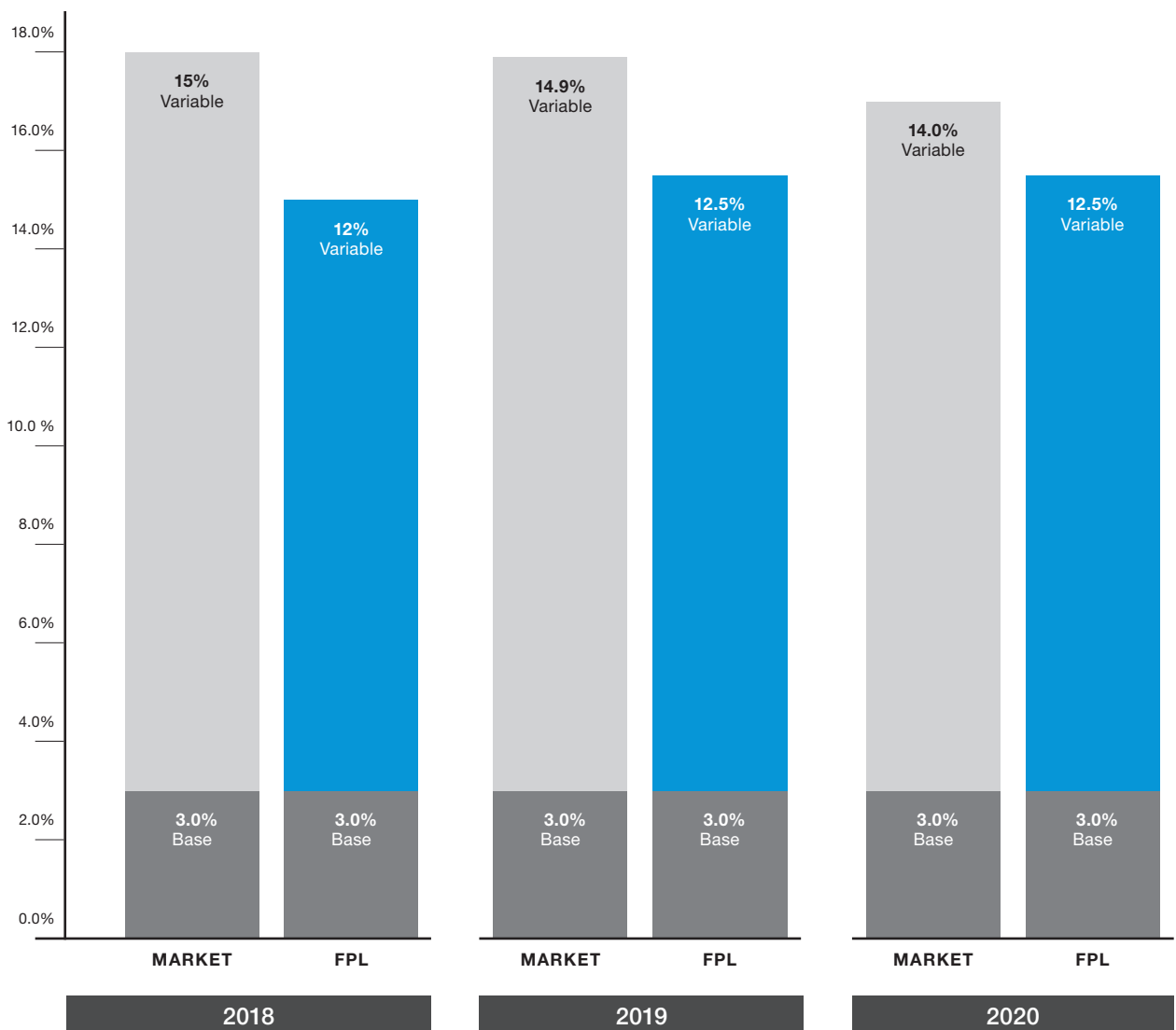
HOURLY	
Median Market Reference Point	\$58,000
Median Base Salary	\$56,408
Position to Market	-2.7%

Market reference points are determined using current industry survey sources, including Willis Towers Watson, Mercer and Aon.



Merit Pay Program Awards

2018 to 2020

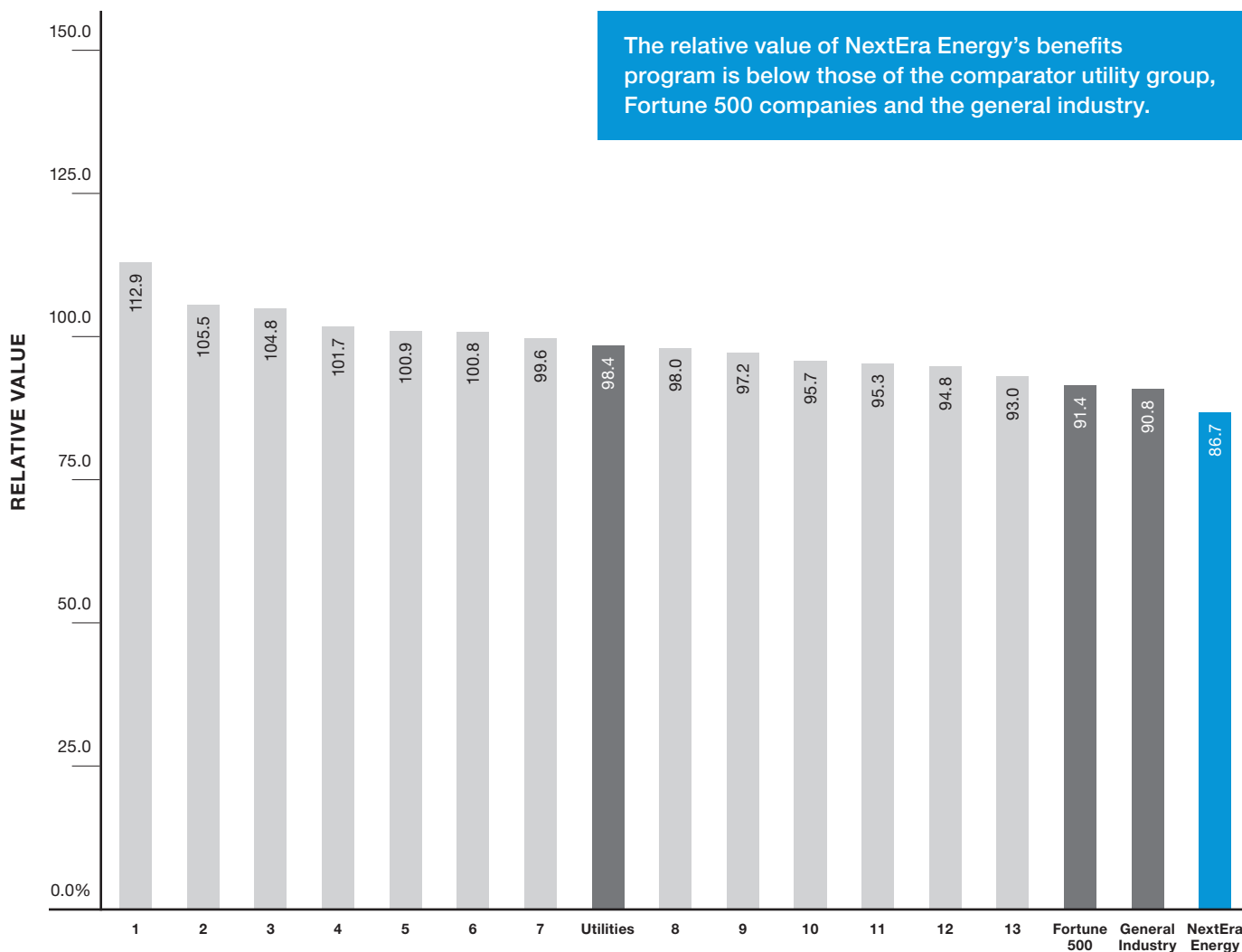


FPL's annual pay program has been at or below market from 2018 through 2020.



Total Benefit Program

Relative Value Comparison - 2020



Comparison includes Company Contributions to determine "value" within the Benefit Index Methodology.

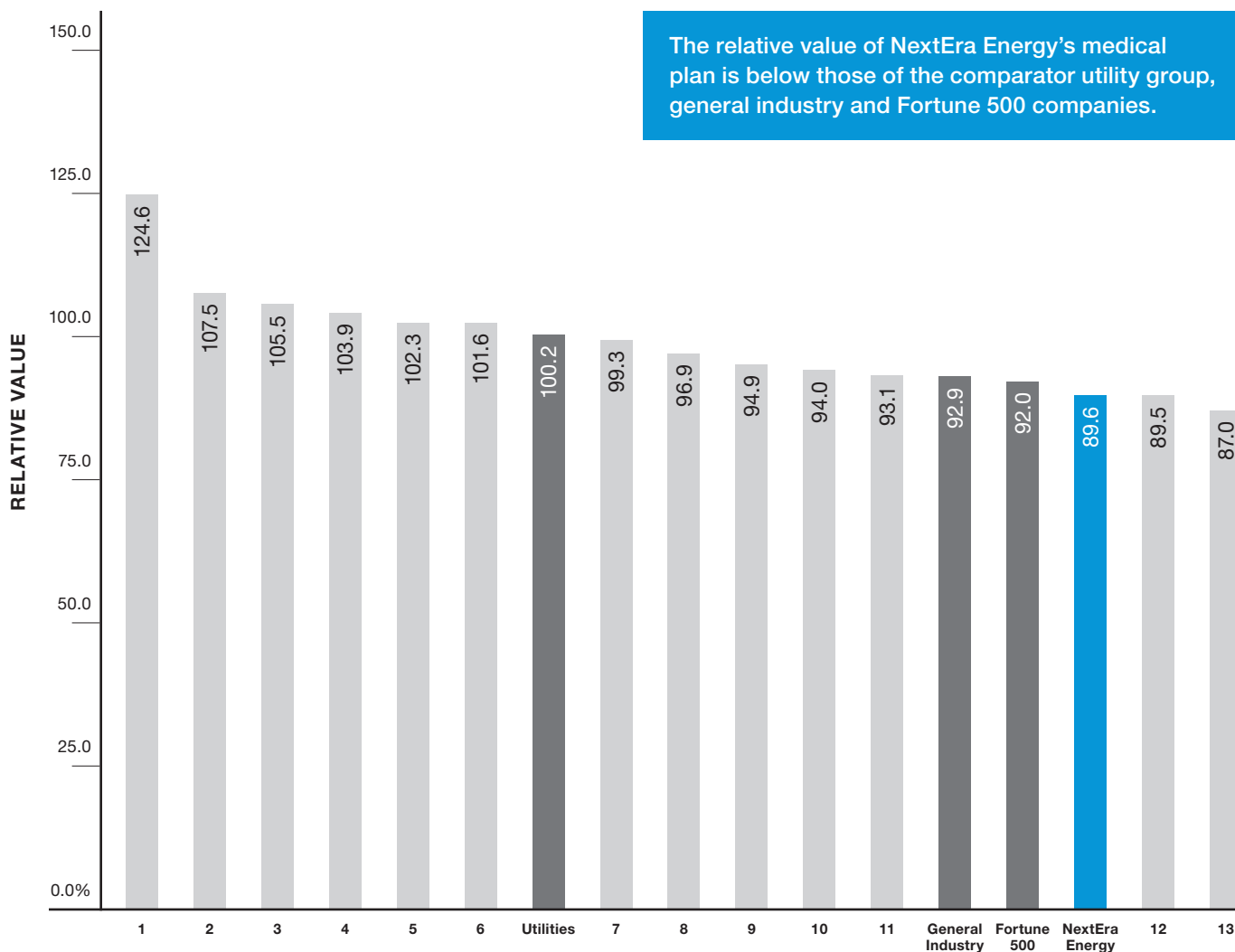
»» Comparator Group Average = 100. Companies Included in Comparator Group: American Electric Power Company, Inc., Consolidated Edison Company of New York, Inc., CenterPoint Energy, Inc., Dominion Resources, Inc., DTE Energy Company, Duke Energy Corporation, Edison International, Exelon Corporation, FirstEnergy Corp., Pacific Gas & Electric Company, Public Service Enterprise Group Incorporated, Southern Company, Tampa Electric Company.

SOURCE: Aon Benefit Index, 2020



Active Employee Medical Plan

Relative Value Comparison - 2020



Comparison includes Company Contributions to determine "value" within the Benefit Index Methodology.

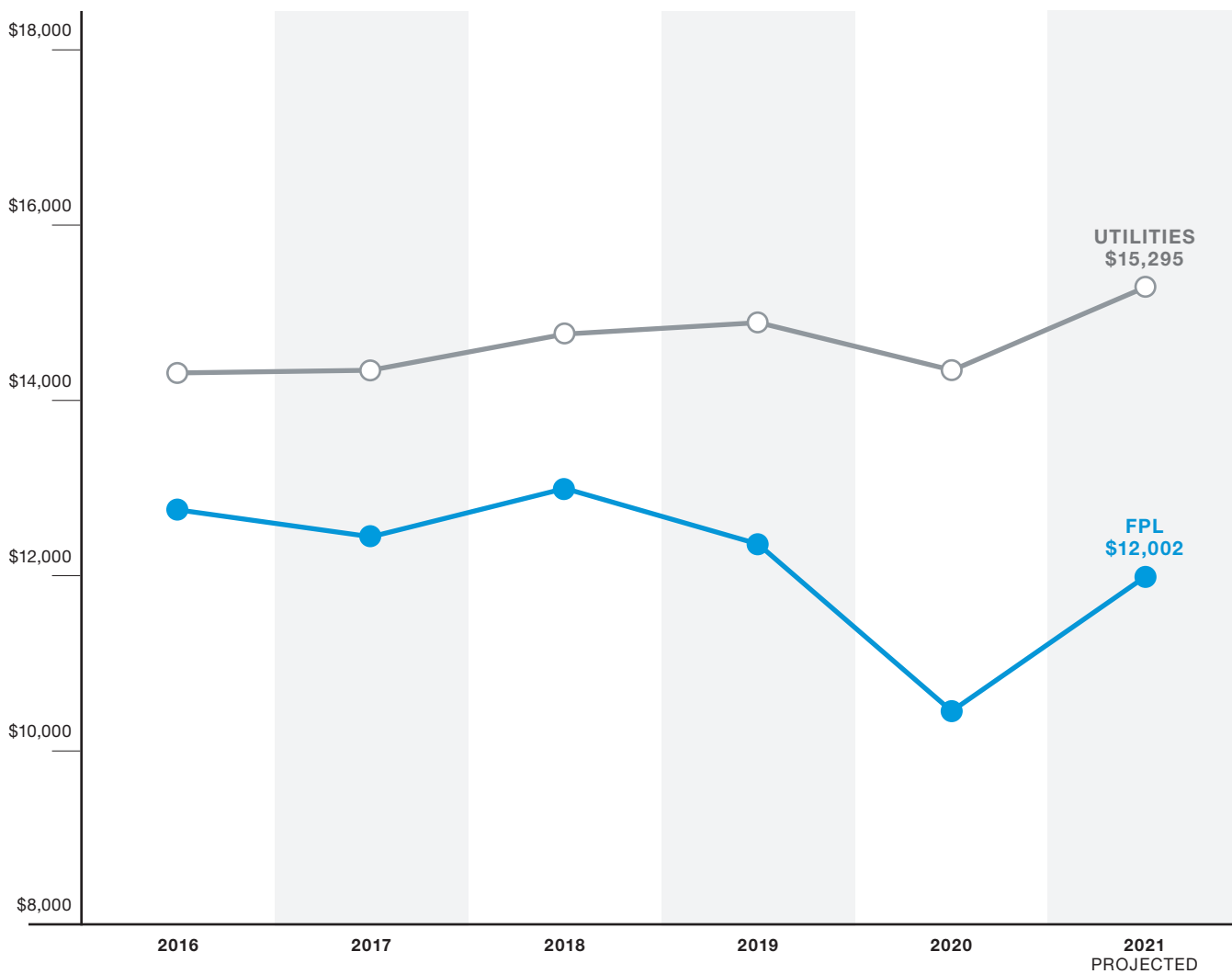
» Comparator Group Average = 100. Companies Included in Comparator Group: American Electric Power Company, Inc., Consolidated Edison Company of New York, Inc., CenterPoint Energy, Inc., Dominion Resources, Inc., DTE Energy Company, Duke Energy Corporation, Edison International, Exelon Corporation, FirstEnergy Corp., Pacific Gas & Electric Company, Public Service Enterprise Group Incorporated, Southern Company, Tampa Electric Company.

SOURCE: Aon Benefit Index, 2020



Average Medical Plan Expense Per Employee

2016 - 2021



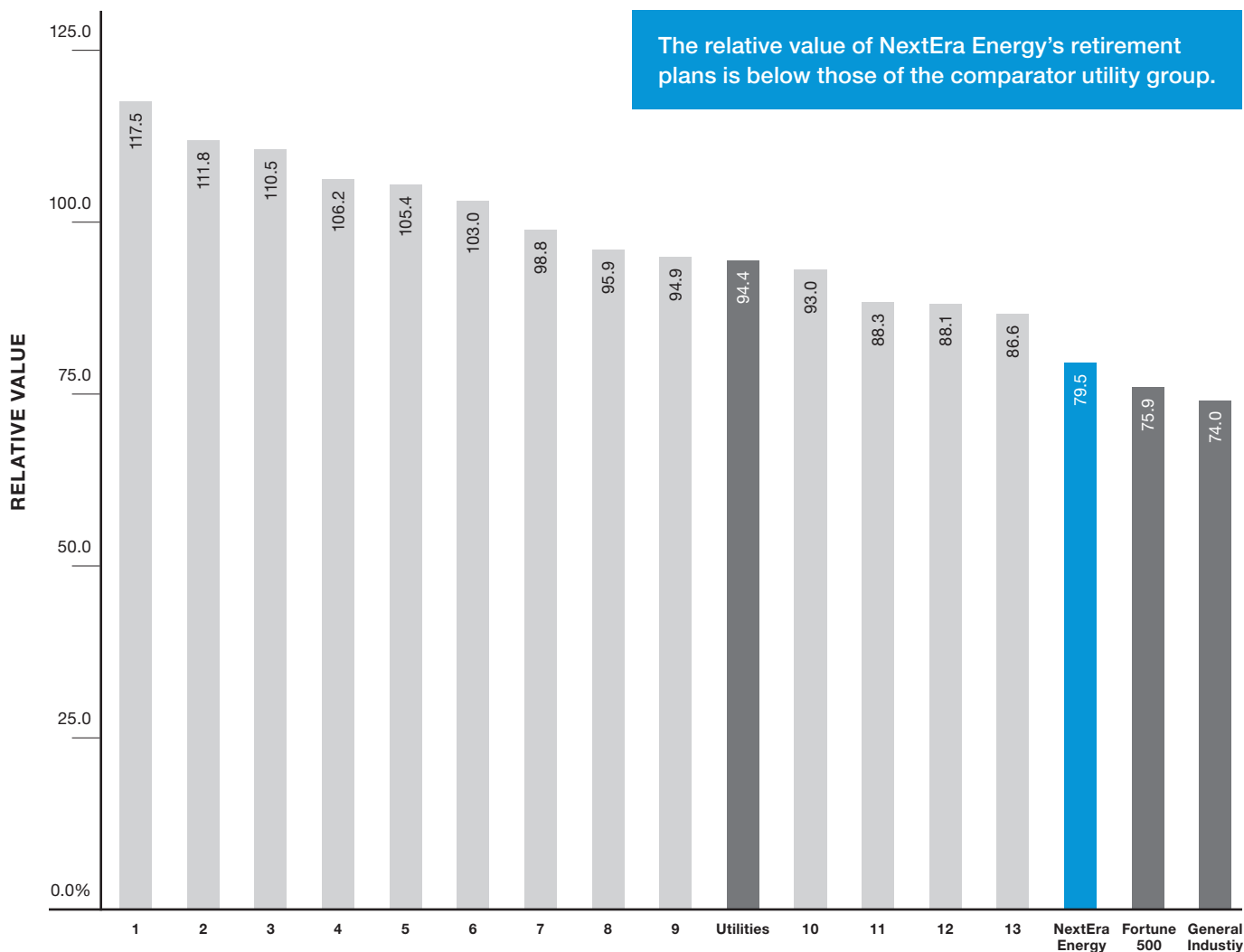
FPL's total medical plan cost per employee has been consistently below utility industry benchmarks.

Plan expense includes medical claims after employee out-of-pocket costs.



Pension & 401(k) Employee Savings Plan

Relative Value Comparison - 2020



Comparison includes Company Contributions to determine “value” within the Benefit Index Methodology.

»» Comparator Group Average = 100. Companies Included in Comparator Group: American Electric Power Company, Inc., Consolidated Edison Company of New York, Inc., CenterPoint Energy, Inc., Dominion Resources, Inc., DTE Energy Company, Duke Energy Corporation, Edison International, Exelon Corporation, FirstEnergy Corp., Pacific Gas & Electric Company, Public Service Enterprise Group Incorporated, Southern Company, Tampa Electric Company.

SOURCE: Aon Benefit Index, 2020